# WEST VIRGINIA LEGISLATURE

### **2020 REGULAR SESSION**

## House Bill 4049

BY DELEGATES HOWELL, BIBBY, J. JEFFRIES, WAXMAN,

CADLE AND FAST

[Introduced January 08, 2020; Referred to the

Committee on Technology and Infrastructure then

Government Organization]

1 A BILL to amend and reenact §24-6-2 of the Code of West Virginia, 1931, as amended; and to 2 amend said code by adding thereto a new section designated §24-6-15; all relating to 3 establishing Next Generation 911 services in this state; providing for expanded definitions; 4 establishing a commission to study Next Generation 911 services; providing for 5 commission membership; providing for travel expense reimbursement under certain 6 conditions; establishing the commission's duties; requiring a preliminary report to the Joint 7 Committee on Government and Finance; requiring a final report to the Joint Committee on 8 Government and Finance and to the Governor; and establishing an effective date and 9 termination date of the commission.

Be it enacted by the Legislature of West Virginia:

### **ARTICLE 6. LOCAL EMERGENCY TELEPHONE SYSTEM.**

#### §24-6-2. Definitions.

1 As used in this article, unless the context clearly requires a different meaning:

- 2 (1) <u>"Automatic location identification" or "ALI" means a telecommunications network</u>
- 3 capability that enables the automatic display of information defining the geographical location of

4 the telephone used to place a wireless enhanced 911 call.

5 (2) "Automatic number identification" or "ANI" means a telecommunications network 6 capability that enables the automatic display of the telephone number used to place a wireless

7 <u>enhanced 911 call.</u>

8 (3) "Commercial mobile radio service provider" or "CMRS provider" means cellular 9 licensees, broadband personal communications services (PCS) licensees and specialized mobile 10 radio (SMR) providers, as those terms are defined by the Federal Communications Commission, 11 which offer on a post-paid or prepaid basis or via a combination of those two methods, real-time, 12 two-way switched voice service that is interconnected with the public switched network and 13 includes resellers of any commercial mobile radio service.

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(2) (4) "County answering point" or "Public safety answering point" or "PSAP" means a

15 facility to which enhanced emergency telephone system <u>911</u> calls for a county are initially routed 16 for response and where county personnel respond to specific requests for emergency service by 17 directly dispatching the appropriate emergency service provider, relaying a message to the 18 appropriate provider or transferring the call to the appropriate provider.

(3) (5) "Emergency services organization" means the organization established under §15 5-1 *et seq.* of this code.

21 (4) (6) "Emergency service provider" means any emergency services organization or
 22 public safety unit.

(7) "Emergency telephone system" means a telephone system which through normal
telephone service facilities automatically connects a person dialing the primary emergency
telephone number to an established public agency answering point, but does not include an
enhanced emergency telephone system.

(8) "Emergency services IP network" or "ESInet" means a shared public safety agency managed Internet-Protocol (IP) network that: (A) Is used for emergency services communications;
 (B) provides an IP transport infrastructure that is capable of carrying voice and data and that
 supports NG911 service core functions such as routing and location validation of emergency
 service requests; and (C) is engineered, managed, and intended to support emergency public
 safety communications and 911 service.

33 (6) (9) "Enhanced emergency telephone system" or "enhanced 911 service" means a 34 telephone system which automatically connects the person dialing the primary emergency 35 number 911 to the appropriate county answering point with ALI and ANI data. and in which the 36 telephone network system automatically provides to personnel receiving the call, immediately on 37 answering the call, information on the location and the telephone number from which the call is 38 being made and, upon direction from the personnel receiving the call, routes. or dispatches the 39 call by telephone, radio or any other appropriate means of communication to emergency service 40 providers that serve the location from which the call is made

41 (10) "Next Generation 911" or "NG911" means a service that: (A) Consists of coordinated 42 intrastate 911 IP networks serving residents of West Virginia with the routing of emergency 43 service requests, by voice or data, across public safety ESInets; (B) automatically directs 911 44 emergency telephone calls and other emergency service requests in data formats to the 45 appropriate PSAP by routing using geographical information system data; (C) provides for ALI 46 and ANI features; and (D) interconnects with enhanced 911 service. 47 (7) (11) "Prepaid wireless calling service" means prepaid wireless calling service as 48 defined in §11-15-2 of this code. (8) (12) "Public agency" means the state and any municipality, county, public district, or 49 50 public authority which provides or has authority to provide firefighting, police, ambulance, medical, 51 rescue, or other emergency services. 52 (9) (13) "Public safety unit" means a functional division of a public agency which provides 53 fire fighting, police, medical, rescue, or other emergency services. 54 (10) (14) "Telephone company" means any public utility and any CMRS provider which is 55 engaged in the provision of telephone service whether primarily by means of wire or wireless 56 facilities. 57 (11) (15) "Comprehensive plan" means a plan pertaining to the installing, modifying, or 58 replacing of telephone switching equipment; a telephone utility's response in a timely manner to 59 requests for emergency telephone service by a public agency; a telephone utility's responsibility 60 to report to the Public Service Commission; charges and tariffs for the services and facilities 61 provided by a telephone utility; and access to an emergency telephone system by emergency 62 service organizations. (12) (16) "Technical and operational standards" means those standards of telephone 63 64 equipment and processes necessary for the implementation of the comprehensive plan as defined 65 in subdivision (11) of this subsection.

66 (17) "VoIP service" means interconnected voice over Internet protocol service as defined

| 67 | in the code of Federal Regulations, Title 47, Part 9, section 9.3, as amended.                      |
|----|-----------------------------------------------------------------------------------------------------|
|    | §24-6-15. Commission to implement NG911 in West Virginia.                                           |
| 1  | (a) Legislative findings (1) The Legislature finds that:                                            |
| 2  | (A) Communication technology has substantially outpaced the legacy communication                    |
| 3  | technology presently utilized by most public safety answering points in the State of West Virginia; |
| 4  | (B) The lack of modern technology is impacting the ability of the 911 system to efficiently         |
| 5  | and effectively provide responses to emergencies;                                                   |
| 6  | (C) West Virginia citizens expect a 911 emergency service to be reliable and efficient; and         |
| 7  | (D) Modernizing West Virginia's 911 system to include new and evolving capabilities of              |
| 8  | broadband voice and data communications is essential for the safety and security of the general     |
| 9  | public and first responders.                                                                        |
| 10 | (2) The Legislature further finds that it is necessary to implement Next Generation 911             |
| 11 | emergency services and to create a framework to help guide the transition to implementation of      |
| 12 | Next Generation 911 services.                                                                       |
| 13 | (b) Commission established (1) This article establishes a Commission to Advance                     |
| 14 | NG911 in West Virginia.                                                                             |
| 15 | (2) The commission consists of the following members:                                               |
| 16 | (A) Two members of the Senate of West Virginia, appointed by the President of the                   |
| 17 | Senate;                                                                                             |
| 18 | (B) Two members of the House of Delegates, appointed by the Speaker of the House;                   |
| 19 | (C) The chairman of the Public Service Commission or designee;                                      |
| 20 | (D) The Chief Technology Officer from the West Virginia Office of Technology, or                    |
| 21 | designee;                                                                                           |
| 22 | (E) The Chairperson of the Commission for the Deaf and Hard of Hearing, or designee;                |
| 23 | (F) Four representatives from PSAPs, appointed by the Governor with the advice and                  |
| 24 | consent of the Senate from a list of 12 names selected by the County Commission Association of      |

| 25 | West Virginia;                                                                                   |
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| 26 | (G) Four county government representatives, familiar with county purchasing and                  |
| 27 | finances, appointed by the Governor with the advice and consent of the Senate from a list of 12  |
| 28 | names selected by the County Commission Association of West Virginia;                            |
| 29 | (H) The following nonvoting members appointed by the Governor:                                   |
| 30 | (i) One representative from the broadband industry offering service within West Virginia;        |
| 31 | (ii) One representative from a local exchange carrier offering service within West Virginia;     |
| 32 | (iii) One representative from the wireless communications industry offering service within       |
| 33 | West Virginia.                                                                                   |
| 34 | (3) The commission may call upon anyone with necessary expertise and knowledge to                |
| 35 | provide any advice relevant to the commission's purpose.                                         |
| 36 | (4) The commission shall elect the chair of the commission.                                      |
| 37 | (5) The entities represented on the commission in §24-6-14(b)(2)(A) through §24-6-               |
| 38 | 14(b)(2)(G) of this code shall jointly provide staff for the commission. Additional staff may be |
| 39 | requested through the Joint Committee on Government and Finance.                                 |
| 40 | (c) A member of the commission may not receive compensation as a member of the                   |
| 41 | commission, but may receive reimbursement for related travel expenses as prescribed by the       |
| 42 | West Virginia State Travel Management Office, as provided in the state budget.                   |
| 43 | (d) Duties of the commission. – The commission shall study and make recommendations              |
| 44 | regarding:                                                                                       |
| 45 | (1) The implementation, management, operation, and ongoing development of NG911                  |
| 46 | emergency communication services;                                                                |
| 47 | (2) The current statutory and regulatory framework for the management and funding of the         |
| 48 | current enhanced 911 or other emergency phone systems in the state;                              |
| 49 | (3) Federal, state, and local authorities, agencies, and governing bodies whose                  |
| 50 | participation and cooperation will be necessary for the implementation of NG911 services in this |
|    |                                                                                                  |

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| 51                         | <u>state;</u>                                                                                                                                                                                                                                                                                                                                                                                                                                     |
|----------------------------|---------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| 52                         | (4) The costs required to plan, test, implement, manage, and operate NG911 technology                                                                                                                                                                                                                                                                                                                                                             |
| 53                         | and services;                                                                                                                                                                                                                                                                                                                                                                                                                                     |
| 54                         | (5) Best practices, policies, and procedures for public safety telecommunications;                                                                                                                                                                                                                                                                                                                                                                |
| 55                         | (6) Any efforts, projects, or initiative in progress or planned to upgrade the enhanced 911                                                                                                                                                                                                                                                                                                                                                       |
| 56                         | systems in this state or implement NG911 in any county of this state;                                                                                                                                                                                                                                                                                                                                                                             |
| 57                         | (7) Any other issues the commission may consider useful in the planning and                                                                                                                                                                                                                                                                                                                                                                       |
| 58                         | implementation of NG911 emergency communication services in West Virginia.                                                                                                                                                                                                                                                                                                                                                                        |
| 59                         | (e) Preliminary report On or before December 31, 2020, the commission shall submit a                                                                                                                                                                                                                                                                                                                                                              |
| 60                         | preliminary report to the Joint Committee on Government and Finance regarding:                                                                                                                                                                                                                                                                                                                                                                    |
| 61                         | (1) The needs, both capital and operating, to bring efficient and effective NG911                                                                                                                                                                                                                                                                                                                                                                 |
| 62                         | technology and service across West Virginia, and estimated costs;                                                                                                                                                                                                                                                                                                                                                                                 |
| 63                         | (2) The current funding structure for both state and local support for enhanced 911 or                                                                                                                                                                                                                                                                                                                                                            |
| 64                         | emergency telephone systems and the adequacy in supporting current service and NG911                                                                                                                                                                                                                                                                                                                                                              |
| 65                         | service;                                                                                                                                                                                                                                                                                                                                                                                                                                          |
| 66                         | (3) Comparisons of the current West Virginia Wireless 911 fee pursuant to §24-6-6b of                                                                                                                                                                                                                                                                                                                                                             |
| 67                         | this code and the charge mechanisms used in other states;                                                                                                                                                                                                                                                                                                                                                                                         |
|                            |                                                                                                                                                                                                                                                                                                                                                                                                                                                   |
| 68                         | (4) Potential changes to the fee in §24-6-6b of this code, including additional charge                                                                                                                                                                                                                                                                                                                                                            |
| 68<br>69                   |                                                                                                                                                                                                                                                                                                                                                                                                                                                   |
|                            | (4) Potential changes to the fee in §24-6-6b of this code, including additional charge                                                                                                                                                                                                                                                                                                                                                            |
| 69                         | (4) Potential changes to the fee in §24-6-6b of this code, including additional charge mechanisms and the estimated effect of the implementation of full-service NG911 across this                                                                                                                                                                                                                                                                |
| 69<br>70                   | (4) Potential changes to the fee in §24-6-6b of this code, including additional charge mechanisms and the estimated effect of the implementation of full-service NG911 across this state;                                                                                                                                                                                                                                                         |
| 69<br>70<br>71             | (4) Potential changes to the fee in §24-6-6b of this code, including additional charge mechanisms and the estimated effect of the implementation of full-service NG911 across this state; (5) Grant funding applicable to promote and ensure ideal support for maintenance,                                                                                                                                                                       |
| 69<br>70<br>71<br>72       | (4) Potential changes to the fee in §24-6-6b of this code, including additional charge mechanisms and the estimated effect of the implementation of full-service NG911 across this state; (5) Grant funding applicable to promote and ensure ideal support for maintenance, training, and other costs associated with both the transition to NG911 service and the continued                                                                      |
| 69<br>70<br>71<br>72<br>73 | <ul> <li>(4) Potential changes to the fee in §24-6-6b of this code, including additional charge mechanisms and the estimated effect of the implementation of full-service NG911 across this state:</li> <li>(5) Grant funding applicable to promote and ensure ideal support for maintenance, training, and other costs associated with both the transition to NG911 service and the continued function of effective call centers; and</li> </ul> |

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services.

| 77 | report to the Joint Committee on Government and Finance and to the Governor regarding:           |
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| 78 | (1) The final expected costs and funding sources associated with NG911, including, final         |
| 79 | recommendations to change fees pursuant to §24-6-6b of this code or any additional charging      |
| 80 | mechanism, or grant funds applicable to implement and maintain NG911;                            |
| 81 | (2) The implementation, management, operation, and ongoing development of NG911                  |
| 82 | emergency communication services during both NG911 transition to expanded service and the        |
| 83 | permanent service;                                                                               |
| 84 | (3) The current statutory and regulatory framework for the management and funding of             |
| 85 | NG911 services in the state;                                                                     |
| 86 | (4) Federal, state, and local authorities, agencies, and governing bodies whose                  |
| 87 | participation and cooperation will be necessary for the implementation of NG911 services in this |
| 88 | state;                                                                                           |
| 89 | (5) Recommendations for oversight of NG911 services and ongoing oversight of expenses            |
| 90 | and funding;                                                                                     |
| 91 | (6) Best practices, policies, and procedures for public safety telecommunications;               |
| 92 | (7) Any efforts, projects, or initiative in progress or planned to upgrade the enhanced 911      |
| 93 | systems in this state or implement NG911 in any county of this state;                            |
| 94 | (8) Any other issues the commission may consider useful in the planning and                      |
| 95 | implementation of NG911 emergency communication services in West Virginia.                       |
| 96 | (g) Effective date This commission shall be in full force and effect on June 1, 2020. The        |
| 97 | commission shall remain in effect until June 30, 2022, and, with no further action by the        |
| 98 | Legislature, the commission shall sunset and cease to exist.                                     |
|    | NOTE: The purpose of this bill is to require implementation of next generation 911 phone         |

Strike-throughs indicate language that would be stricken from a heading or the present law, and underscoring indicates new language that would be added.